WHY BUSINESS METHOD PATENTS?

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The rise of business method patents in the late twentieth century, and the controversy that has accompanied such patents over the last decade, has often been cast as being precipitated by novel judicial precedent that radically departed from traditional understandings of patentable subject matter. In particular, the Federal Circuit’s decision in State Street Bank & Trust Co. v. Signature Financial Group has often been described, especially by opponents of business method patents, as an example of judicial activism that introduced patents into a field where patenting was unwanted and unnecessary. This Article demonstrates that such an explanation for the rise of business method patents is not accurate. The rise of business method patents was generated not so much by any court decision or other change in the legal system, but rather by fundamental technological and industrial changes that, during the second half of the twentieth century, began to transform many business fields into branches of engineering. This Article documents those technological and industrial changes and shows that the rise of business method patents is in fact an excellent case study in which the law followed, and accommodated, dramatic changes happening elsewhere in society.

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INTRODUCTION

The past dozen years have witnessed an extraordinary and at times pitched controversy over the fundamental legitimacy of so-called “business method patents”—i.e., patents in which the inventor’s contribution is directed toward improving processes in fields of business such as finance, credit, insurance, marketing, sales, management, and the like.1 The controversy has spilled out across hundreds of pages of law review articles, amicus briefs, and fractured and conflicting judicial opinions. In the past year, the controversy finally came to the Supreme Court and, on the very last day of its Term, the Court issued a closely divided decision in Bilski v. Kappos in which a bare five-to-four majority definitively established business methods to be patentable.2 Still, the Supreme Court’s Bilski decision was not a complete victory for business method patents. The Court held all of the specific claimed inventions in the case to be outside the scope of patentable subject matter, and the Court explicitly stated that its interpretation of the Patent Act might “not suggest broad patentability” for business method patents.3

The Supreme Court’s decision in Bilski seems unlikely to end all controversy over business method patents. Rather, the debate over business method patents will now turn from the question whether any business methods are patentable to the question how broad the scope of patentable subject matter should be for business methods. As the debate shifts in the wake of the Court’s Bilski decision, it is an especially good time to ask a basic and important question that has not been thoroughly examined or satisfactorily answered: Why? Why did the controversy over the patentability of business methods arise at this particular time in our history, and why did the legal system ultimately accept

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1. It is true that the category of “business method” patents cannot be defined with clarity. See State St. Bank & Trust Co. v. Signature Fin. Grp., 149 F.3d 1368, 1376 n.13 (Fed. Cir. 1998) (noting that “[a]ny historical distinctions between a method of ‘doing’ business and the means of carrying it out blur in the complexity of modern business systems”). All attempts to categorize inventions are subject to a significant degree of imprecision especially since, over time, the process of innovation tends to render obsolete previously established industrial categories. Such imprecision does not preclude categorization, and indeed, the Patent and Trademark Office (PTO) has long maintained an extensive system for classifying inventions to categories. See Patent Classification Text Menu, U.S. PAT. & TRADEMARK OFF., http://www.uspto.gov/web/patents/classification/textmenu.htm (last visited Jan. 14, 2011) (presenting the PTO’s classification system with links to definitions of each class). The PTO has defined a class of patents, class 705 (“Data processing: financial, business practice, management, or cost/price determination”), which scholars generally consider to encompass most business method patents. See, e.g., John R. Allison & Starling D. Hunter, On the Feasibility of Improving Patent Quality One Technology at a Time: The Case of Business Methods, 21 BERKELEY TECH. L.J. 729, 734 (2006) (citing Class Definition for Class 705, U.S. PAT. & TRADEMARK OFF., http://www.uspto.gov/web/patents/classification/uspc705/defs705.htm (last visited Feb. 27, 2005)) (“The greatest single concentration of business method patents is indeed found in class 705.”).
2. 130 S. Ct. 3218 (2010).
3. Id. at 3229.
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the patentability of such methods? In short, why did business patents arise, and why did they survive? Each of these questions is not easy to answer, but good, thorough answers are urgently needed if legal decisionmakers and scholars are to appreciate the forces that have so far created and shaped the controversy, and that are likely to control its course in the future.

This Article seeks those answers and finds that the complete story underlying the why of business method patents requires not only an understanding of the legal doctrines, case law, and jurisprudential trends that have shaped patentable subject matter in the last three decades, but also a deep appreciation of the larger commercial, technological, and industrial circumstances that gave rise to the controversy. A comprehensive account of business method patents provides insights into the directions that the doctrines of patentable subject matter may take in the coming years, and it is also an extraordinarily rich case study in legal method, revealing how the developing law in a complex regulatory area is influenced by a broad set of forces arising both inside and outside of the legal system.

Patents and business have existed in the United States since the inception of the country, and so, at least at first glance, there does not appear to be an obvious catalyst to explain the timing of the controversy—i.e., why business method patents, with their attendant controversy, arose in the last dozen years. Critics of business method patents have, however, put forward one thesis. They assign responsibility for the controversy to the judges of the Federal Circuit, who first recognized the patentability of business methods in the 1998 decision State Street Bank & Trust Co. v. Signature Financial Group, in which the Federal Circuit had sustained the patentability of a computerized system for managing a financial portfolio in an innovative manner.4 In its most extreme form, this thesis could be accurately labeled “the activist court hypothesis.” The theory is that biased and activist judges of the newly created specialized court for patent law sought to expand their specialty by overturning long-settled law that had barred the patentability of business methods. That view is well presented by Peter Menell, who argues that “the unification of appellate decision making in a single body had the effect of creating a strong pro-patent bias in the interpretation of patent law.”5 As one of the “more notable” examples of such bias, Menell points to the court’s State Street decision, which he describes as having “laid to rest the traditional rule barring patents on business methods.”6 Similarly, Leo Raskind describes State Street as “so sweeping a par-

4. 149 F.3d at 1375 (holding that “business methods have been, and should have been, subject to the same legal requirements for patentability as applied to any other process or method”).
6. Id. (internal quotation marks omitted).
ture from precedent as to invite a search for its justification.” Such excerpts are not isolated. In academic articles, judicial opinions, political white papers, and other writings, the analysis of business method patents almost invariably traces the origins of the controversy to the State Street case, with the implication that credit or blame for business method patents should be fixed there.

The thesis has been influential. It has also entered the political arena, as shown by a report issued by the Computer and Communications Industry Association (CCIA), a Washington, D.C., trade association that accused the Federal Circuit of being an “activist court” that “summarily eliminated the judicial rule against business method patents” as a means of expanding the domain of the patent system by “judicial fiat.” And the view has even found its way into the judiciary. For example, in his dissent from the en banc decision that the Supreme Court reviewed in Bilski v. Kappos, Judge Mayer colorfully describes State Street as representing a judicial “decision to jettison the prohibition against patenting methods of doing business [that] contravenes congressional intent”; that “launched a legal tsunami, inundating the patent office with applications seeking protection for common business practices”; that led to the patenting of “the somewhat ridiculous to the truly absurd”; and that has “generated a thundering chorus of criticism.”

Superficially, the activist court hypothesis appears to be supported even by the sheer fame of the State Street decision. In the years since it was decided, State Street has risen to a level of notoriety seldom achieved by panel decisions from the courts of appeals, with Shepard’s citation service now showing the case cited over 1200 times in other judicial opinions and, predominantly, in academic articles in the legal field. It is not hyperbole to say that the case has generated a whole vein of academic literature. The decision has gained even international notoriety, as it has been repeatedly cited, sometimes favorably and sometimes not, in multiple foreign jurisdictions. It is thus natural to view the


8. BRIAN KAHIN, PATENT REFORM FOR A DIGITAL ECONOMY 21-22 (2006), available at http://www.cccianet.org/CCIA/files/ccLibraryFiles/Filename/000000000081/CCIA_WP_PatReformDigEcon.pdf. As this white paper notes, the CCIA “work[s] with [its] members to further their goals in the legislative and regulatory arenas.” Id. at 1.


10. Shepard’s citation service now shows 1287 references to the State Street decision. Shepard’s Summary, LEXISNEXIS, http://w3.legal.com/research2/citators/retrieve/shep/full.do?shepState=0_944142048&startCite=1&bgKey=ols_dev%2Fpsc1842%2F001-15535-%7Bproxy%7Dpsc1842_TafeCitaror_prod_001&md5=b2f5a71bdc079ba1920855f65c781455 (last visited Jan. 21, 2011). Shepard’s counts citations in law reviews and other legal publications but does not count citations in nonlegal journals such as economic and business journals. Id.

State Street decision as a species of judicial activism in the sense that it appears to be a new and dramatic change in legal doctrine that is precipitated purely by judicial decision.\textsuperscript{12}

Part I of this Article critically examines the activist court hypothesis and finds little historical evidence to support it. Long before the Federal Circuit rendered its State Street decision, the Patent and Trademark Office (PTO) decided to issue patents like the one at issue in State Street, and two years prior to the State Street decision, the agency decided to drop from its Manual of Patent Examining Procedure (MPEP) any reference to a “business method” exception to patentable subject matter. If credit or blame for business method patents were to be affixed to an actor in our legal system, the executive branch would be a far better candidate for pinning responsibility for the change.\textsuperscript{13}

More importantly, however, any attempt to explain the rise in business method patents must take into account the enormously important developments that were occurring outside the legal system. As shown in Part II of this Article, methods of business, finance, and management underwent a tremendous transformation during the last quarter of the twentieth century as vastly better information technologies and empirical tools became available. Increasingly rigorous and mathematical approaches were deployed to address problems of economics and business, and scientific methods were generally extended into these fields. As economics and other social sciences came increasingly to resemble physical sciences, so too did their applied branches begin to resemble engineering. While the intellectual predicate for this transformation began as early as the 1950s, the practical revolution did not occur until the last two decades of the century. It was then that branches of business accelerated their ventures into the technological realm, that the line between a physicist and financier blurred, that employers on Wall Street began to seek out physicists and engineers, and that academic institutions began to develop not only wholly new literature, but also wholly new departments, dedicated to fields with labels such as “financial engineering.”

Unsurprisingly, as the practitioners of those transformed disciplines began to think of themselves as technologists and engineers—and indeed as these fields drew in people trained in traditional fields of science and engineering—the practitioners borrowed, or brought with them, the legal tools familiar in

\textsuperscript{12} This is a common understanding of one species of judicial activism. See, e.g., Ernest A. Young, Judicial Activism and Conservative Politics, 73 U. COLO. L. REV. 1139, 1205 (2002) (noting that, under one strain of conservative thought, “the worst kind of judicial activism is disregard for precedent”).

\textsuperscript{13} See infra Part I.B.
science and engineering, including patents. Indeed, the historical record is clear that parties sought business method patents first. Patents followed the progress of science and technology. The courts validated that development only later. Courts were therefore followers, not leaders, in building a new legal structure that tracked the development of new science and new applied science. A contrary view—that an activist judiciary or an activist legal system brought patents into a new field where they were unneeded, unwanted, and unwelcome—can be maintained only by embracing a legal-centric view that is blinkered from some of the most important industrial developments of our age.

All of this, however, answers only part of the more general question that is the focus of this Article. It explains why business method patents arose, but not why they ultimately survived in the Supreme Court’s Bilski decision. For this part of the question, both judicial activism and technological change seem especially poor answers. The Justices in the Bilski majority were the most conservative members of the Court, the ones most concerned about exercising judicial restraint. Moreover, all the Bilski opinions seem highly skeptical of business method patents. Even if one believed the conservative Justices to be disingenuous in their professed commitments to judicial restraint, it is difficult to believe that they would break those commitments to vote in favor of a policy they do not necessarily favor in a field of law they do not know well. So too, technological change within business fields seems to be a poor explanation for the majority’s votes in Bilski, for none of the opinions issued by the Justices display any recognition of the changes that have swept through business fields in the last quarter of the century. Rather, as shown in Part III below, business method patents owe their survival at the Supreme Court to the happenstance of specific legal constraints coupled with recent jurisprudential trends within the legal system.

The complete explanation for the arrival and ultimate survival of business method patents thus provides an excellent study in the relationship between the legal system and all that lies beyond it. The judicial activism explanation for business method patents fails in part because it ascribes far too much significance to a single court of appeals decision without considering the extraordinary developments taking place outside the legal system. But developments within the legal system also impose constraints on the possible paths in which the law can develop, and those constraints may be especially important in explaining individual administrative actions, judicial decisions, and even legislative enactments. An appreciation of all of these forces is essential to explaining the past and anticipating the future both of business method patents and of patentable subject matter doctrine generally.

I. THE ACTIVIST COURT HYPOTHESIS AND ITS FLAWS

Members of the legal profession may be naturally predisposed to accepting the activist court hypothesis. The Federal Circuit was created in 1982 and given
exclusive appellate jurisdiction over nearly all patent cases in the United States. The Federal Circuit thus became the patent court for the United States and a prime example of a specialized court. Among the feared attributes of specialized institutions, as discussed in the academic literature, are concerns that the institution may be captured by special interests and that the institution may try to expand its power by expanding the domain of its specialty.14 By the time of State Street in 1998, other evidence already existed to support the view that the Federal Circuit was more pro-patent than the regional circuits it replaced. To be sure, the evidence was mixed. The court developed a reputation for being more likely than its predecessors to sustain the validity of patents (and thus more pro-patent), but also more likely to construe a patent narrowly or hold it unenforceable due to procedural errors at the PTO (both not pro-patent).15 When State Street was handed down, however, the decision gave ammunition to those in the legal profession who believed the Federal Circuit was following an expected pattern in which a specialized court becomes captured by special interests or attempts to aggrandize its own domain. Indeed, theories that the court was either captured by special interests or aggrandizing its own power (or both) were not at all inconsistent with the evidence that some Federal Circuit doc-

14. See, e.g., Harold H. Bruff, Specialized Courts in Administrative Law, 43 ADMIN. L. REV. 329, 331-32 (1991) (noting that the costs of specialized courts include “the exaggerated importance that long immersion may lend to some social problem” and excessive influence by special interest groups, which may be able to control appointments to the courts); id. at 334-35 (noting that, in creating the Federal Circuit, Congress tried to avoid overspecialization and capture by diversifying the court’s jurisdiction); id. at 359 (noting that the history of specialized courts shows a “need to avoid narrow specialization, with its dangers of capture”); Rochelle Cooper Dreyfuss, The Federal Circuit: A Case Study in Specialized Courts, 64 N.Y.U. L. REV. 1, 3 (1989) (noting the danger that the judges of a specialized court may be “susceptible to ‘capture’ by the bar that regularly practices before them”); id. at 54 (noting that one danger of the Federal Circuit’s specialized jurisdiction is that the court “will overemphasize the need to reward inventors because that is the only tool with which it can further the legislative goal of promoting innovation”); Thomas K. Landry, Certainty and Discretion in Patent Law: The On Sale Bar, The Doctrine of Equivalents, and Judicial Power in the Federal Circuit, 67 S. CAL. L. REV. 1151, 1207 (1994) (noting both the problems of “capture” and judicial “self-aggrandizement” with respect to specialized courts in general and the Federal Circuit in particular); Clarisa Long, The PTO and the Market for Influence in Patent Law, 157 U. PA. L. REV. 1965, 1971 (2009) (noting that the problem of “judicial self-aggrandizement” represents the “pessimistic” view of specialized courts); Richard L. Revesz, Specialized Courts and the Administrative Lawmaking System, 138 U. PA. L. REV. 1111, 1148-49 (1990) (noting the danger of “capture by special interest groups” as one problem with the creation of a specialized court). The concerns over capture and self-aggrandizement are both derived from analogies to the field of administrative law and policy, where similar concerns have long been raised as potential problems with specialized institutions. See, e.g., MARVER H. BERNSTEIN, REGULATING BUSINESS BY INDEPENDENT COMMISSION (1955) (setting forth an early articulation of the agency capture problem); WILLIAM A. NISKANEN, JR., BUREAUCRACY AND REPRESENTATIVE GOVERNMENT (1971).

trines hurt inventors. The danger of judicial capture was always thought to be one of capture by the patent bar, not by inventors. Construing patents narrowly would mean that inventive companies might need to obtain more patents, which would serve the interests of the patent bar but would not necessarily be good for inventors. So too, the theory of self-aggrandizement would suggest that the court would try not to advance the interests of inventors, but to assert greater power over the entirety of the patent system. The Federal Circuit’s unenforceability holdings seem to fit that pattern. Those rulings render unenforceable otherwise valid patents because of mistakes at the administrative level (a practice that is almost certainly against the interests of inventors) but they also give the Federal Circuit greater control over the administrative procedure inside the PTO.

Superficially, the course of the proceedings in State Street itself lent some support to theories that the Federal Circuit was advancing the interests of the patent bar or was aggrandizing the domain of the patent system (and thus the court’s own domain) in an unprecedented and activist manner. After Signature Financial Group and State Street Bank failed to reach a licensing agreement for Signature’s patent on a “Data Processing System for Hub and Spoke Financial Services Configuration,” State Street brought suit seeking a declaratory judgment that the patent was invalid. In district court, things went well for State Street. While the basic statute governing the scope of patentable subject matter is written with very broad language that seemingly permits patents on “any new and useful process” or “method,” the district judge in State Street recognized that “a series of older cases” (though none from the Supreme Court) established the unpatentability of business methods and that this now “long-established principle” of unpatentability was widely recited in “[n]umerous patent treatises.” Based on this business method exception to the generally broad legal contours of patentable subject matter, the district court held the patent at issue in the case invalid on the grounds that it was a method of doing business.

16. See, e.g., Dreyfuss, supra note 14, at 3.
17. See, e.g., Bruff, supra note 14, at 332 (“Growing expertise may lead [specialized] courts to substitute their judgment for an agency, creating an overly dominant oversight body.”).
18. See Dreyfuss, supra note 14, at 22 (noting that the Federal Circuit’s unenforceability holdings gave the Federal Circuit significant power to “influenc[e] behavior before the PTO”).
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The Federal Circuit reversed. Addressing the district court’s reliance on a business method exception to patentable subject matter, the circuit court took “this opportunity to lay this ill-conceived exception to rest.”22 The prior cases cited by the district court did not actually establish a business method exception, the panel reasoned, because those cases had ultimately rested on other grounds, such as on the prohibition against patenting an “abstract idea” or on the “lack of novelty” of the invention.23 The circuit court’s reversal could easily have been seen as an example of judicial activism both because it superficially appeared to be a new departure from existing precedent (or at least a creative reinterpretation of precedent) and because that departure appeared to increase the power of both patent attorneys and patent judges by expanding the domain of the patent system.

Still, even at this superficial level, one difficulty with the activist court hypothesis is already apparent: the judges of the Federal Circuit could be accused of activism only in the sense that they were departing from a prior judicial rule of unpatentability in favor of a more text-bound reading of the relevant statute written by Congress. While such a swerve from prior judicial precedent could be fairly said to be activism, the normal charge of judicial activism is usually not that judges are being too aggressive in abandoning judicial precedents in favor of a more textually faithful reading of legislation. The unusual character of the judicial activism charge against the State Street court would prove highly significant when the Supreme Court ultimately addressed the issue of business method patents in Bilski. Yet in addition to the unusual nature of its claim about judicial activism, the activist court hypothesis suffered from several other serious flaws. More thorough analysis of the thesis reveals at least four distinct problems.

A. The Patent in State Street Was an Issued Patent

Even the very caption of the case—State Street Bank & Trust Co. v. Signature Financial Group—provides the first clue that something is terribly amiss with the activist court hypothesis. The case was an infringement action between two private entities over an issued patent. The PTO had granted the patent in 1993, based on an application filed in 1991.24 Thus, at least by 1993, the agency had believed either that there was no business method exception or that any such exception was narrower than the district court believed it to be.

In fact, the PTO had already issued quite a few patents similar to the one in State Street, which was classified in the agency’s subclass for applications involving “Finance (e.g., securities, commodities)” (subclass number 408) in the general class of “Electrical Computers and Data Processing Systems” (class

22. State St., 149 F.3d at 1375.
23. Id. at 1376.
number 364). The PTO had already issued more than two dozen patents just in that subclass, including patents for financial and management inventions such as a “Securities Valuation System,” a “Securities Brokerage-Cash Management System,” and a “Pension Benefits System.” Thus, for more than a decade prior to *State Street*, inventors and their companies had been seeking, and the PTO throughout several different political administrations had been issuing, patents that covered advances in business technology.

B. The Executive Branch Moved First in Eliminating Its Business Method Exception

If abolishing the supposed business method exception to patentability was a significant expansion of patent law, then it is important to recognize which branch of government took the leap first. It was not the courts and an activist judiciary. It was the executive branch.

Prior to 1995, the PTO had long endorsed the view that at least some business methods were outside the scope of patentable subject matter. Indeed, a half century before *State Street*, the agency’s first edition of its *MPEP* listed “a method of doing business” as one of only four exceptions to patentable subject matter: “Though seemingly within the category of an ‘art’ or method, the law is
settled that a method of doing business can be rejected as not being within the statutory classes [of patentable subject matter].”

Yet even that early endorsement of the business method exception revealed three signs of weakness. First, although claiming the law to be “settled,” the agency cited as authority for the exception only a single lower court decision from the Second Circuit, Hotel Security Checking Co. v. Lorraine Co., and that decision actually interpreted the language of the statute broadly. The court recognized that, under the statute, the crucial issue was whether the claimed invention constituted a “new and useful art.” The court then noted that “[o]ne of the definitions given by Webster of the word ‘art’ is as follows: ‘The employment of means to accomplish some desired end; the adaptation of things in the natural world to the uses of life; the application of knowledge or power to practical purposes.” Hotel Security Checking ultimately turned on the basic rule that “[i]n the sense of the patent law, an art is not a mere abstraction.” Of course, abstractions are not allowed to be patented in any field of endeavor, so the Hotel Security Checking opinion does not stand for any special restriction on business methods.

Beyond the agency’s shaky support in the case law for any settled rule against patenting methods of doing business, the agency’s manual also pointed out a second and more fundamental weakness in any attempt to rule out business method patents: the category of “art” in the explicit statutory language “seemingly” covered methods of doing business. Thus, the agency itself recognized that the text of the statute tended to cut against a prohibition on business method patents.

Third and finally, the MPEP’s early discussion of business method patents did not state that all methods of doing business must necessarily be outside of

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30. 160 F. 467 (2d Cir. 1908).
31. Id. at 469 (quoting the patent statute then in force).
32. Id.
33. Id.
34. U.S. PATENT OFFICE, supra note 29, § 706.03(a).
35. The term “art” had long been construed to encompass any process or method. In 1952, Congress ratified that interpretation by amending the statutory list of patentable subject matter categories to include any “process,” which was then defined to encompass an “art” or “method.” Patent Act of 1952, Pub. L. No. 593, ch. 10, § 100(b), 66 Stat. 792, 797 (codified as amended at 35 U.S.C. § 100(b) (2006)). In the second edition of its MPEP, the Patent Office amended its statement about business method patents to reflect the new statutory language, and once again noted the conflict with the text of the statutory terms: “Though seemingly within the category of a process or method, the law is settled that a method of doing business can be rejected as not being within the statutory classes.” U.S. PATENT OFFICE, MANUAL OF PATENT EXAMINING PROCEDURE § 706.03(a) (2d ed. 1953) (citing Hotel Security Checking, 160 F. 467), available at http://www.uspto.gov/web/offices/pac/mpep/old/E2R0_700.pdf.
patentable subject matter. Rather, the agency maintained merely that a method of doing business “can be rejected as not being within the statutory classes.”

The PTO’s tepid support for the business method exception continued through 1995. In January of that year, the agency published the sixth edition of its MPEP, which used nearly the exact same discussion from the first edition MPEP concerning a “method of doing business” as an exception to patentable subject matter. However, in September of that same year, the agency dropped its endorsement of the business method exception from the MPEP. This was no small step. The MPEP is often called the “bible” of patent law because it is widely recognized as the primary means by which the PTO provides guidance not only to private patent attorneys, but also to the agency’s own examining corps. In light of the patents that the agency had already been issuing—patents like the one in State Street—the elimination of any mention to a business method limit on patenting was a major signal that the agency was beginning to conform its administrative instructions to the reality already occurring: the issuance of business method patents.

Subsequent actions by the PTO confirmed that the agency acted deliberately in purging any mention of a business method exception from the MPEP. In its Examination Guideline for Computer-Related Inventions issued in February of 1996, the PTO instructed that “[c]laims should not be categorized as methods of doing business,” but “[i]nstead, such claims should be treated like any other process claims.” Soon after the Federal Circuit issued its State Street decision, the PTO issued an influential white paper that seemed to be in full agreement with the Federal Circuit’s position in State Street. That paper de-

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36. U.S. PATENT OFFICE, supra note 29, § 706.03(a) (emphasis added).
39. See ROBERT C. FABER, LANDIS ON MECHANICS OF PATENT CLAIM DRAFTING § 1:1 n.3 (5th ed. 2008) (noting that the MPEP “normally operates as the examiner’s bible” and recommending that attorneys follow the Manual “to the letter except where one is convinced that the Manual is wrong and one’s client’s interests are likely to be prejudiced”); see also Manual of Patent Examining Procedure, PAT. PUBLISHING, LLC, http://www.patentpublishing.com/MPEP (last visited Jan. 27, 2011) (“The MPEP is the Patent Attorney or Agent’s bible. Working without the current MPEP is like bringing a knife to a gunfight.”).
40. Examination Guidelines for Computer-Related Inventions, 61 Fed. Reg. 7478, 7479 (Feb. 28, 1996) (emphasis added). The complete paragraph recognizes that the agency’s personnel “have had difficulty in properly treating claims directed to methods of doing business.” Id. The agency’s decision to treat business methods claims like any other process claims appears to be the agency’s solution to the difficulties associated with trying to maintain a separate business method category.
scribed the “business method claim format” as having been “used in various forms throughout” the twentieth century, and opined that “the increase in its use today is an inevitable end result of our progress over the last century.”\(^{42}\) In the PTO’s view, the \textit{State Street} decision did not change the law but merely “triggered an awareness of the ‘business method claim’ as a viable form of patent protection.”\(^{43}\)

In sum, the Federal Circuit cannot fairly be accused of leading an assault against the business method exception. Within the government, the administrative agency was the more responsible party, with the Federal Circuit merely following the agency’s lead.

C. State Street Followed En Banc Precedent

One of the most famous parts of \textit{State Street}—the part frequently quoted in connection with the charge of judicial activism—is the decision’s articulation of the test for patentability, which stresses that a claimed invention should generally be considered as within patentable subject matter if it produces a “useful, concrete and tangible result.”\(^{44}\) The fame of that portion of the \textit{State Street} decision can be seen in Justice Breyer’s influential dissent in \textit{Lab. Corp. v. Metabolite}, where Breyer implied that the \textit{State Street} court was departing from Supreme Court teachings.\(^{45}\) Responding to the patentee’s reliance on \textit{State Street} to support the patentability of the claimed invention at issue there, Justice Breyer acknowledged that \textit{State Street} “does say that a process is patentable if it produces a ‘useful, concrete, and tangible result.’”\(^{46}\) “But this Court,” Justice Breyer emphasized, “has never made such a statement and, if taken literally, the statement would cover instances where this Court has held the contrary.”\(^{47}\)

While it is true that the \textit{State Street} opinion did employ a test of patentable subject matter that turned in large part on whether the claimed invention produced a “useful, concrete and tangible result,” that was not an innovation of the \textit{State Street} court. That test had been promulgated four years prior to \textit{State Street} by the en banc Federal Circuit decision \textit{In re Alappat}.\(^{48}\) Noting the earlier provenance of \textit{State Street}’s legal test may merely push back the charge of judicial activism. Perhaps all it means is that the critics of \textit{State Street} should

\(^{42}\) Id. at iv.
\(^{43}\) Id.
\(^{44}\) State St. Bank & Trust Co. v. Signature Fin. Grp., 149 F.3d 1368, 1373 (Fed. Cir. 1998).
\(^{46}\) Id. at 136 (Breyer, J., dissenting).
\(^{47}\) Id. (emphasis added).
\(^{48}\) 33 F.3d 1526, 1544 (Fed. Cir. 1994) (en banc) (creating and applying the “useful, concrete, and tangible” test).
refocus their fire on an earlier decision, without abandoning the charge of activism.

Yet shifting the focus from *State Street* to *Alappat* does highlight the scope and complexity of the issue. The extent of patentable subject matter had been in flux for years prior to *State Street*, and that broader controversy had encompassed inventions from many fields of technology. *Alappat* itself dealt with technology for illuminating pixels on an oscilloscope screen. That sort of invention—which had nothing to do with business methods—was arguably outside the scope of patentable subject matter only because, as will be discussed below, the Supreme Court precedents on the subject had not been entirely clear, and long before *State Street*, the Federal Circuit had been struggling to define patentable subject matter in light of the Supreme Court’s statements. *State Street* was not so much a break with the past as part of a continuing struggle by a lower court to apply existing law to the particular facts of the case—hardly a hallmark of judicial activism.

One final note on this point: The Federal Circuit’s en banc decision in *In re Bilski* held that the “useful, concrete and tangible result’ analysis’ can no longer be considered good law.49 Curiously, in rejecting that test, the Federal Circuit expressly disavowed only “those portions of our opinions” in *State Street* and a later panel decision, *AT&T Corp. v. Excel Communications, Inc.*, that had relied on the “useful, concrete and tangible result’ test.50 But the en banc court in *In re Bilski* was in fact rejecting part of the analysis from the court’s last en banc decision concerning patentable subject matter, *In re Alappat*. For the Federal Circuit, the embarrassing truth was that the court’s previous definitive en banc pronouncement on the test for patentable subject matter had not endured even the length of a single patent term. The unique part of the decision in *State Street* was the panel’s clear rejection of a business method exception, and all but one member of the *In re Bilski* en banc court was willing to reaffirm that holding. Thus, the most important—and most controversial—part of the *State Street* decision survived even after the Federal Circuit’s en banc abandonment of a portion of the prior decision’s reasoning.

The progression from *Alappat* to *State Street* and then to the en banc decision in *In re Bilski* does not necessarily provide a complete answer to the charge of judicial activism at the Federal Circuit. Perhaps *Alappat*, *State Street*, and the en banc *In re Bilski* decision are all examples of judicial activism. But once *State Street’s* holding on business method patents is placed in the context of prior and subsequent case law, any simple judicial activism theory begins to yield to the nuances and complexities in this doctrinal area. Even a passing familiarity with the Supreme Court cases in this area reveals the extent of the complexity.

49. *In re Bilski*, 545 F.3d 943, 960 n.19 (Fed. Cir. 2008) (en banc).
50. See id.
D. The Supreme Court’s Case Law Supported a Broad Approach to Patentable Subject Matter

Prior to *Bilski*, at least two opinions by Supreme Court Justices (though not majority opinions) seem overtly critical of either business method patents or the *State Street* decision. In the 2006 Supreme Court case *eBay Inc. v. MercExchange, L.L.C.*, Justice Kennedy (joined by three other Justices) mentioned “the burgeoning number of patents over business methods” having “suspect validity” as one example where “the nature of the patent being enforced and the economic function of the patent holder present considerations quite unlike earlier cases.”51 Earlier that same year, Justice Breyer’s dissent in *Metabolite* (which was joined by two other Justices) was even more forceful in criticizing lower court precedent on business method patents. As noted above, Breyer derided *State Street*’s “useful, concrete and tangible” test with the comment that “this Court has never made such a statement.”52

Justice Breyer was, of course, absolutely correct that the Supreme Court had never defined patentable subject matter with a “useful, concrete and tangible” test. Instead, in the last three cases concerning patentable subject matter rendered prior to its 2006 *Metabolite* case, the Supreme Court had made statements that were—to put it mildly—not indicative of a restrictive approach to patent subject matter. Thus, the Court’s 1980 *Chakrabarty* decision had emphasized the breadth of the text: “In choosing such expansive terms [in § 101 of the Patent Act] . . . modified by the comprehensive ‘any,’ Congress plainly contemplated that the patent laws would be given wide scope.”53 Quoting the legislative history, the *Chakrabarty* Court also found that the apparent textual sweep of the statutory language was consistent with congressional intent: “Congress intended statutory subject matter to ‘include anything under the sun that is made by man.’”54 And, for good measure, the *Chakrabarty* Court cautioned the lower courts that they “should not read into the patent laws limitations and conditions which the legislature has not expressed.”55 One year later, the Court in *Diamond v. Diehr*56 repeated the last two of these three statements from *Chakrabarty*. Finally, in *J.E.M. Ag Supply, Inc. v. Pioneer Hi-Bred International, Inc.*, a case decided only three years after *State Street*, the Supreme Court reiterated language from *Chakrabarty* and added the teaching that the language of the patentable subject matter statute was not merely broad, but “ex-

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52. *Metabolite Labs.*, 548 U.S. at 136 (Breyer, J., dissenting).
54. *Id.* at 309 (quoting S. REP. NO. 1979, at 5 (1952); H.R. REP. NO. 1923, at 6 (1952)).
55. *Id.* at 308 (quoting United States v. Dubilier Condenser Corp., 289 U.S. 178, 199 (1933)).
Each of those three Supreme Court cases sustained the patentability of the invention at issue. In light of those holdings, and language used by the Court in reaching those holdings, a responsible lower court might have reasonably thought that the scope of patentable subject matter was not so narrow, and that it might be wrong to read into the statute a per se rule against business method patents that neither the Congress nor the Court had ever endorsed.

True, the Supreme Court had recognized that, despite the extremely broad language of statutory law, patentable subject matter has its limits. Yet the limits recognized by the Court do not seem particularly well adapted to barring business method patents. For example, the Supreme Court held that natural phenomena and natural law are unpatentable, but most business methods seem quite removed from the natural world. The Court has also stated that abstractions are unpatentable, but at least some business methods cover very definite inventions. For example, the patent in State Street itself did not seem particularly abstract.

Other business method patents are similar. A good example is provided by a recent patent issued in 2008 to a group of inventors including two Harvard Business School professors, Paul Gompers and Josh Lerner. The patent covers a method for valuing private equity investments, and it sets forth a very detailed, specific, and well-defined economic method for placing a value on certain kinds of assets. Whatever else can be said about such a patented invention, it seems more closely akin to an engineering solution than to something that could fairly be called “abstract.” Such a patent is, of course, vulnerable to the charge that it fits within the field of business, especially since its inventors are experts in precisely that field. Yet that consideration—that the invention measures economic value rather than, say, mineral properties—seems as if it should be governed by the Supreme Court admonition that “courts ‘should not read into the patent laws limitations and conditions which the legislature has not expressed.’”

58. See, e.g., Diehr, 450 U.S. at 185 (stating that “[t]his Court has undoubtedly recognized limits to § 101” and that “laws of nature, natural phenomena, and abstract ideas” are excluded from patent protection); Chakrabarty, 447 U.S. at 309 (noting that “[t]he laws of nature, physical phenomena, and abstract ideas have been held not patentable”).
59. See Diehr, 450 U.S. at 185; Chakrabarty, 447 U.S. at 309.
60. See Diehr, 450 U.S. at 185; Chakrabarty, 447 U.S. at 309.
61. U.S. Patent No. 7,426,488 (filed Nov. 14, 2001) (issued Sept. 16, 2008). This patent was issued after the PTO adopted, and began enforcing, its machine-or-transformation test. Thus, presumably, the agency believes that this patent is valid even under the agency’s position in Bilski.
II. AN ALTERNATIVE THESIS: LAW FOLLOWED TECHNOLOGY

Rather than activist lower court judges—or even an activist administrative agency—a better explanation for the rise of business method patents in the late twentieth century lies in developments outside of legal institutions: economics, business, finance, and similar fields began to develop into much more technological disciplines during the last quarter of the twentieth century, and that transition was the catalyst for the burgeoning number of business method patents. Several objective features of the historical record demonstrate that this transition clearly predated State Street by years. The legal events of the late 1990s, including the agency’s abandonment of a business method exception in 1995 and State Street’s ratification of that move in 1998, cannot be appreciated without an understanding of these important developments that were occurring in the academic, industrial, and technological practices of business.

The intellectual precursors of the movement toward a technological approach to business date back at least to the middle of the twentieth century. For example, in 1954, an article in the second volume of the Journal of the Operations Research Society of America emphasized that the then-emerging field of “operations research ha[d] origins common with modern science” and described the field as being “in effect, the transfer of such logically developed structures from their original field of use, to business problems.” The emergence of operations research as a distinct field was, therefore, indicative of a broader trend of applying scientific methods to business, and although the 1954 article assured its readership that the growth of the field was “but a logical evolution rather than a radical innovation,” it was quite clearly something new.

At about the same time, economists also began noticing an evolution of multiple new fields that combined economics and the practices and techniques of engineering. In 1959, Professor Herbert Simon of the Carnegie Institute of Technology noted:

Normative microeconomics, carried forward under such labels as “management science,” “engineering economics,” and “operations research,” is now a flourishing area of work having an uneasy and ill-defined relation with the profession of economics, traditionally defined. Much of the work is being done by mathematicians, statisticians, engineers, and physical scientists (although many mathematical economists have also been active in it).

Thus, as early as the mid-twentieth century, engineers and physical scientists were already migrating into the academic realms of business, economics, and management.

64. Id. at 244.
By the 1980s, the migration of hard science into the practical disciplines of business and finance accelerated. In 1981, The New York Times reported that American Express was naming an ex-physicist to head a newly created group on consumer financial services.66 By mid-decade, the employment of scientific talent was commonplace on Wall Street. As another New York Times article described the phenomenon:

The Street’s newest professionals are the “rocket scientists” and “quants”—oftentimes former academics in the pure sciences of mathematics and physics—who search for new ways to apply the computer to all sorts of problems: creating mortgage-backed securities, minimizing transaction costs, timing the sale of huge volumes of stock to maximize profits.67

By the time of the mini-crash of 1987, it was well known that Wall Street had already turned to hiring mathematicians and physicists to become the “rocket scientists” of the financial industry:

Since these “derivative products” became popular a half-dozen years ago, brokerage houses have recruited mathematicians and physicists to join their ranks. These so-called “rocket scientists” have devised intricate formulas and complex trading programs that measure both the market value of certain stocks and of futures on those stocks, and then rapidly execute trades when the market values are out of synch.68

The recent 2008-2009 upheaval in the financial markets has not decreased Wall Street’s appetite for financial quants and financial engineering. To the contrary, Andrew Lo, the Director of MIT’s Laboratory for Financial Engineering, has indicated that “[t]he recent debacle has only increased the hunger for scientists on Wall Street,” and that “[t]he problem is not that there are too many physicists on Wall Street, . . . but that there are not enough.”69

The “quant”-ification of Wall Street’s workforce was not the only dramatic trend that began in the 1980s. The academic literature also showed a dramatic change in how commentators and theorists understood one of the core fields of research—finance. The three figures below report results of a search for distinct pieces of academic literature in which the term “financial engineering” has appeared within five fields outside of legal scholarship (finance, economics, business, political science, and statistics).70 The term was almost unknown in the

66. See Business People; Ex-Physicist to Head American Express Unit, N.Y. Times, Aug. 27, 1981, at D2.
69. Dennis Overbye, They Tried to Outsmart Wall Street, N.Y. Times, Mar. 10, 2009, at D1 (attributing these views to Professor Lo).
70. The literature searched for Figures 1, 2, and 3 includes all journals categorized as finance, economics, business, political science, and statistics in the electronic library JSTOR, which is an electronic archive that includes “scholarship published in over one thousand of the highest-quality academic journals across the humanities, social sciences, and sciences, as
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literature until the 1980s. Indeed, though Figure 1 shows a few occasional references to the term “financial engineering” prior to the 1980s (always fewer than two per year and fewer than ten per decade), a check of those references shows that they are frequently false positives: rather than using the term “financial engineering,” the articles merely happen to mention “financial” immediately before “engineering” in a list of considerations. \(^71\) Figure 2 shows those false positives removed and reveals that, for decades at a time, the literature would contain no references to “financial engineering” whatsoever. \(^72\)

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72. The handful of references to “financial engineering” in the early 1920s comes from book reviews of, and a few other references to, a single work, O.B. Goldman, *Financial Engineering* (1920). While the topic addressed by this book undoubtedly has some connection to the modern financial engineering, it is also different in that the work is designed to teach physical engineers how to take financial issues into account “[i]n designing a system for the generation and distribution of power, or in laying out a factory for the manufacture of a certain article, or in the rendition of any other service.” *Id.* at 1. In other words, the book was mainly devoted to teaching physical engineers how to take account of financial issues, not to teaching financiers how to engineer their financial products. Still, even the author of this early book viewed himself (perhaps with some justification) as a pioneer in the “development of Financial Engineering” who was “extend[ing] engineering over business and administrative problems.” *Id.* at v-vi.
FIGURE 1
Distinct Pieces Using the Term “Financial Engineering” in the Academic Literature, 1920-2005

FIGURE 2
Beginning in the late 1980s, however, a significant change occurs; the academic literature begins to employ the term “financial engineering” to describe the heavily mathematical, quantitative forms of finance that were becoming increasingly common in that era. A watershed event in the shift occurred in 1987, when the journal *Financial Management* announced that it would hold a conference the next year on “Financial Engineering in Corporate Finance: Analysis and Applications.”

The journal defined “financial engineering” to mean “the design, development, and implementation of nontrivial, new approaches to solve problems in finance,” and recognized that financial engineering “represents the innovative component of financial applications.” Moreover, in identifying why the engineering of finance was becoming more important, the journal emphasized the advances in “tools” and “technical know-how”: “Because of better tools (options, futures . . . ), catalysts (more sophisticated corporate financial officers and investment bankers), and technical know-how (advances in financial theories), ‘Financial Engineering’ is making a much greater impact on the practice of corporate finance than ever.”

The journal’s conference issue on financial engineering was published in 1988. That single issue accounts for the majority of articles that discussed financial engineering that year. The first article in that issue also recognized financial engineering to be centered around innovation: “Financial engineering involves the design, the development, and the implementation of innovative financial instruments and processes, and the formulation of creative solutions to problems in finance.” The article even recognized that “innovative” solutions are properly defined to include only solutions that are “nontrivial,” a point that has a close kinship to the patent law policy of barring patents on obvious developments. As Figure 2 indicates, the term “financial engineering” stuck, and within a few years many other journals were publishing articles on the new field. The number of articles per year on financial engineering has continued to rise since that time at a relatively steady pace.

After 1988, the number of distinct pieces mentioning “financial engineering” rose dramatically. Indeed, by the 1990s, some professors began to carry
titles that included the term “financial engineering.”

Professorships, programs, prior articles, and laboratories containing the phrase “financial engineering” proliferated. Yet even when such mere mentions of “financial engineering” are excluded from the data, the total number of articles discussing “financial engineering” has also plainly been rising dramatically in the past quarter century. This point is shown in Figure 3, which provides a count of the articles that discuss “financial engineering.”

A final indicator of this transformation can be observed in university programs, especially the programs at top engineering and technical schools. Since the 1980s, numerous universities have created courses, programs, laboratories, and even whole departments dedicated to the study of topics like financial engineering. A good example is Princeton University, which has created the Department of Operations Research and Financial Engineering as a center for the study of “engineering for business, commerce, and industry.”

79. See, e.g., Ira G. Kawaller & John F. Marshall, Deriving Zero-Coupon Rates: Alternatives to Orthodoxy, FIN. ANALYSTS J., May/June 1996, at 51, 51 (noting that one of the co-authors is a “Professor of Financial Engineering at Polytechnical University”).

other schools offering studies in this specialized field, has placed this department in its engineering school (specifically its School of Engineering and Applied Science). The University surely did not take this action to try to influence the course of patent law. It arranged its departments according to the similarity between modern business and finance studies and traditional engineering programs.

Princeton’s program on financial engineering is not unique. Eight of the top ten and fifteen of the top twenty engineering universities in the nation have degrees, programs, concentrations, or laboratories directed toward financial engineering, or as it is less commonly called, quantitative finance or financial mathematics.81 The programs tend to be interdisciplinary, with the locus of the program often (though not always) in the university’s business school, but with participation from other university departments in engineering, mathematics, and statistics. Even the schools that lack a specific program in financial engineering have courses that cover the subject. For example, Harvard University has no program directed specifically to financial engineering but does teach Corporate Financial Engineering as a course in its business school.82

Among the top twenty engineering schools, the rise of financial engineering degree programs, laboratories, and concentrations occurred between 1990 and the present. The establishment of these programs is therefore a relatively recent change. Such changes in the underlying industry are far better candidates than the State Street decision or other legal developments to explain the rise in applications for business method patents.

III. Bilski v. Kappos: The Fate of Business Method Patents

The controversy surrounding business method patents reached the Supreme Court in the case of Bilski v. Kappos. Though technically the case presented the courts with the fairly narrow issue whether the word “process” in § 101 of the Patent Act was limited in its meaning by the so-called machine-or-transformation test, the case was destined to become a vehicle for testing the legitimacy of patenting any business method.

In 1997, one year prior to the Federal Circuit’s State Street decision, Bernard Bilski and Rand Warsaw applied for a patent on a method of hedging risk in energy transactions that involved entering into a series of long-term contracts with both energy producers and energy consumers, with the contracts designed to minimize risks of price and demand fluctuations. The patent application had numerous problems with basic patent law doctrines, including the overarching problem that such hedging strategies have long been known and thus the claimed inventions were likely either not novel or obvious in light of the prior

81. See infra Appendix.
art. The PTO, however, did not reject Bilski’s application on novelty or obviousness grounds but instead ruled that the method was not patentable under § 101 of the Patent Act because, among other reasons, the method was “non-machine-implemented” and did not involve a “transformation of physical subject matter.” On appeal, the PTO crystallized that interpretation of the Patent Act into the machine-or-transformation test and was successful in convincing an en banc Federal Circuit to adopt the test as the “sole test” for determining whether a process was patentable within the meaning of § 101 of the Patent Act. The question presented to the Supreme Court was whether the Federal Circuit and the agency were correct in employing such a machine-or-transformation test as the touchstone for construing the word “process” in § 101 of the Patent Act, which defines the statutory classes of patentable subject matter.

Yet while the machine-or-transformation test was technically the issue in the case, two other issues were constantly arising in the briefing and argumentation before the Federal Circuit and Supreme Court. The first issue was whether business methods were patentable at all, and the second issue was whether the State Street decision would be reaffirmed, modified, or abandoned. From one perspective, it was really quite extraordinary that these two intertwined issues were so important to the Bilski litigation, for both Bilski and the PTO took the position that business method patents were permissible and that State Street was correctly decided.

From a more realistic perspective, however, it is not at all surprising that these two issues were so important to the litigation. Though the parties to the litigation—the government and the patent applicants—were not disputing the viability of business method patents, the Supreme Court had never sustained the patentability of any business method patent, and numerous amici argued in favor of a per se rule against the patentability of business methods. Since State Street

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85. In re Bilski, 545 F.3d at 955-56 (emphasis added).

86. See Transcript of Oral Argument at 41-42, 44, Bilski, 130 S. Ct. 1328 (No. 08-964) (containing statements of attorney from the Solicitor General’s Office repeatedly confirming that State Street would come out the same way under the government’s position); Brief for the Petitioner at 15, Bilski, 130 S. Ct. 1328 (No. 08-964) (arguing that business methods are patent eligible); id. at 33 (arguing that Congress “had embraced” the State Street decision by adding to the Patent Act a new § 273, which imposed special limitations of rights applicable to business method patents only); Brief for the Respondent at 50, Bilski, 130 S. Ct. 1328 (No. 08-964) (stating that “the machine-or-transformation test does not reinstate the ‘business methods exception’”). The government did not endorse the reasoning of State Street, but it did embrace its result.
Street was the most prominent lower court decision establishing the patentability of business methods, it was natural for that decision to be in the dock too.

The narrow holding of the Supreme Court in Bilski was that patentable processes were not restricted by the machine-or-transformation test; indeed, not one Justice voted in favor of that test. That unanimous result was not surprising given that the government had presented the Supreme Court with the same argument four decades earlier, and the Court had then also declined to adopt such a restrictive definition of patentable processes. 87 Thus, the machine-or-transformation test was a really minor sideshow in a much more fundamental struggle concerning the scope of patentable subject matter, and in that more fundamental struggle, the two main issues were the viability of business method patents and the fate of State Street.

Curiously, the case produced a puzzling divergence in how the Court resolved those two issues. All nine Justices joined opinions that disavowed or overtly disparaged the Federal Circuit’s State Street decision. In some meaningful way, the charge of judicial activism against the State Street court and the Federal Circuit succeeded. 88 Still, despite the flogging of State Street, the attack on business method patents failed. A majority of the Court unequivocally held that business methods are patentable. 89 That holding makes the fate of State Street hard to explain, for the practical importance of that decision flowed not from the specifics of the court’s legal test for patentable subject matter (which the Federal Circuit had articulated in a prior en banc decision not involving business methods), but from the court’s holding that business methods were patentable at all.

Two points explain Bilski’s divergent treatment of State Street and business methods: the current Court’s adherence to textualism in statutory interpretation (discussed in Part III.A below), and the Court’s continuing unease over the wisdom of permitting patents on business methods (discussed in Part III.B). As much as technological change occurring outside the legal system explains the rise of business method patents, these two points—points from inside the legal system—are essential to explain the fate of business method patents, both in Bilski itself and in the future.

87. See Gottschalk v. Benson, 409 U.S. 63, 71 (1972) (noting that the government had urged the Court to limit the scope of patentable processes with a machine-or-transformation test but declining to adopt the rule); see also Reply Brief for Petitioner at 7-8, Benson, 409 U.S. 63 (No. 71-485).

88. For example, as Justice Stevens’s opinion says, the ban on patenting business method had been “well established” “[f]or centuries” until “[i]n the late 1990’s, the Federal Circuit and others called this proposition into question.” Bilski, 130 S. Ct. at 3232 (Stevens, J., concurring in the judgment).

89. See id. at 3228 (majority opinion) (holding that § 101 “precludes the broad contention that the term ‘process’ categorically excludes business methods”); id. (holding that “a business method is simply one kind of ‘method’ that is, at least in some circumstances, eligible for patenting under § 101”).
A. Textualism’s Triumph in Bilski

1. The trend toward textualism

More than three decades prior to the Supreme Court’s decision in *Bilski*, Justice Stevens—then the most junior Justice on the Court—confidently asserted in *Parker v. Flook* that Supreme Court precedent “forecloses a purely literal reading of § 101 [of the Patent Act].”\(^90\) In 2010, with Justice Stevens the most senior Justice sitting for his very last session on the Court, the majority of the Court was no longer willing to dismiss literal interpretations of statutory law so easily. Between 1978 and 2010 the Court had shifted dramatically toward placing greater reliance on textualism in statutory interpretation. That jurisprudential change was almost certainly the single most important factor in explaining the result in *Bilski*, for the majority in *Bilski* was comprised exclusively of the Justices most strongly identified with a textualist approach to statutory interpretation. Even among Justices who were skeptical of business method patents, the jurisprudential commitment to use “ordinary, contemporary, common meaning”\(^91\) in interpreting the Patent Act (and indeed all federal statutes) seemed to overcome any qualms about the policy wisdom of recognizing business method patents.\(^92\)

The shift towards textualism was hardly unprecedented even in patent cases. Even at the time *Flook* was decided, the Supreme Court was beginning to turn toward greater reliance on textualism in statutory interpretation. The very same month it decided *Flook*, the Court also decided the famous “snail darter” case, *Tennessee Valley Authority v. Hill*,\(^93\) which is commonly considered to be “[t]he leading plain meaning case of the Burger Court.”\(^94\) While *Hill* was not nearly as text bound as more recent Supreme Court decisions (the opinion relied extensively on the legislative history to buttress the plain language of the statute), the Court’s opinion did have two important features in common with what would be the Court’s very next opinion on patentable subject matter, *Di-

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91. *Bilski*, 130 S. Ct. at 3226 (quoting Diamond v. Diehr, 450 U.S. 175, 182 (1981)).
92. Justice Kennedy, the author of the majority opinion in *Bilski*, had previously suggested business method patents to be of “suspect validity.” See *eBay Inc. v. MercExchange, L.L.C.*, 547 U.S. 388, 397 (2006) (Kennedy, J., concurring). Similarly, Justice Scalia, who provided the crucial fifth vote to make parts of Justice Kennedy’s opinion into an opinion of the Court, also joined Justice Breyer’s concurrence, which disparaged some of the business method patents issued after *State Street* as “rang[ing] from the somewhat ridiculous to the truly absurd.” *Bilski*, 130 S. Ct. at 3259 (Breyer, J., concurring in the judgment) (quoting *In re Bilski*, 545 F. 3d 943, 1004 (Fed. Cir. 2008) (en banc) (Mayer, J., dissenting)).
93. 437 U.S. 153 (1978). The case interpreted the Endangered Species Act to sustain an injunction against completion of a multimillion dollar dam to preserve a particular species of fish known as a snail darter. *Id.* at 172.
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Both decisions were authored by Chief Justice Burger, and both emphasized the importance of using the “ordinary” meaning of words in statutory interpretation. \(^95\) Chakrabarty, a 1980 decision, was followed the next year with Diamond v. Diehr, which once again emphasized the importance of using the “ordinary” meaning of words in statutory interpretation.\(^96\)

The shift towards textualism in statutory interpretation was bound to help arguments favoring an expansive view of patentable subject matter. In 1980, Chakrabarty noted that “[i]n choosing such expansive terms as [are in § 101 of the Patent Act], modified by the comprehensive ‘any,’ Congress plainly contemplated that the patent laws would be given wide scope,” and warned that “courts should not read into the patent laws limitations and conditions which the legislature has not expressed.”\(^98\) The 1981 decision in Diehr reiterated the warning against reading into the statute “limitations and conditions which the legislature has not expressed.”\(^99\) Two decades later, in J.E.M. Ag Supply v. Pioneer Hi-Bred International, Justice Thomas also began the Court’s legal analysis by focusing on the text of the statute and concluding that, in light of the statutory language, Congress must have intended for patentable subject matter to be “given wide scope.”\(^100\) Indeed, in J.E.M. Ag Supply, the Court’s increasing reliance on textualism seemed to point only toward the broadening patent subject matter, for the Court described the language of § 101 as not merely broad but “extremely broad.”\(^101\)

Chakrabarty, Diehr, and J.E.M. Ag Supply were the Court’s three most recent decisions on patentable subject matter prior to Bilski. All three cases both pushed the law towards a textualist interpretation of § 101 and held that the inventions at issue were patentable subject matter. The trend was ominous for the foes of business method patents because it has always been understood that a plain language reading of the statute militates strongly against recognizing a per se rule against patenting business methods. Thus the PTO, when it had previously given a tepid endorsement to some sort of business method exclusion from patentable subject matter, readily acknowledged that the business methods “seemingly” fell within the scope of the statute’s language.\(^102\) So too Justice Stevens, in arguing unsuccessfully for a per se business method exclusion in Bilski, openly acknowledged that the ordinary meaning of the statutory term


\(^{96}\) Id. at 308; see also Hill, 437 U.S. at 173.


\(^{98}\) 447 U.S. at 308 (citing United States v. Dubilier Condenser Corp., 289 U.S. 178, 199 (1933)).

\(^{99}\) Diehr, 450 U.S. at 182 (quoting Chakrabarty, 477 U.S. at 308).

\(^{100}\) 534 U.S. 124, 130 (2001).

\(^{101}\) Id.

\(^{102}\) See U.S. PATENT OFFICE, supra note 29, § 706.03(a); PATENT & TRADEMARK OFFICE, supra note 37, § 706.03(a); see also text accompanying notes 36-37 (discussing the PTO’s position on business method patents prior to 1996).
“process” includes “any series of steps” and thus supported the broad patentability of business processes.103

2. Bilski and textualism

While the patentability of business methods was undoubtedly helped by the generally textualist approach evident in the Court’s recent cases interpreting § 101 of the Patent Act, those decisions had also recognized certain atextual exceptions to patentable subject matter. Those atexual exceptions had always been in tension with the Court’s repeated statements that courts should not read in limitations to the Patent Act, but prior Supreme Court decisions had produced nothing but silence as to how the Court reconciled the textualist and atexualist strands of its own doctrine in the area.

Bilski broke that silence. In a remarkable passage near the very beginning of its legal analysis, the Bilski majority recognized that prior Supreme Court “precedents provide three specific exceptions to § 101’s broad patent-eligibility principles: laws of nature, physical phenomena, and abstract ideas.”104 After candidly acknowledging that “these exceptions are not required by the statutory text,” the Court’s opinion did something totally new: it tied those exceptions to the statutory text of § 101, noting that the exceptions are “consistent with”—the majority would not pretend they were required by—“the notion that a patentable process must be ‘new and useful.’”105

More than any other, that passage in Bilski shows the degree to which a textualist methodology has triumphed in the interpretation of § 101. The Justices in the majority finally felt the need to justify the judge-made exceptions to patentability, and they did so by bringing (or by attempting to bring) the exceptions into the framework of textualism. True, the Court was a bit hesitant, even apologetic, in offering its textualist justification for the exceptions. The very next sentence notes that “in any case, these exceptions have defined the reach of the statute as a matter of statutory stare decisis going back 150 years.”106 Yet even that sentence gives good insight into the Court’s commitment to textualism: resorting to stare decisis is a convenient way for the Court to maintain prior precedent interpreting the statute even if a majority of the Justices lack confidence in the interpretive methodology that generated those precedents.

Once the majority of the Court decided that it would adhere to a textualist approach—indeed, that it would adhere to that approach with even more rigor than in previous precedents—the Court’s acceptance of business method patents followed easily. A complete ban on business method patents would have

104. Id. at 3225 (internal quotation marks omitted).
105. Id.
106. Id.
required the Justices to read into the statute a new exception, of uncertain scope, that was neither tied to any specific statutory text nor recognized by any prior Supreme Court precedent.

To his credit, Justice Stevens made the best case that could be made on the other side, even to the point of citing the Sherman Act to demonstrate that using the ordinary meanings of words is “a deeply flawed approach to a statute that relies on complex terms of art developed against a particular historical background.” Stevens’s citation to the Sherman Act was a brilliant gambit, for that statute is a celebrated instance in which even conservative textualist judges have been willing to read a statute as authorizing the courts to develop a judge-made common law unconstrained by the statutory text. But that approach to statutory interpretation cannot be applied broadly or else the entire textualist project collapses, to be replaced by a judge-made “New Federal Common Law.” Thus, in the end, the debate over the legitimacy of business method patents turned into a debate about textualism in statutory interpretation; and on a Court with a five-Justice block of textualists, Justice Stevens was doomed to lose that debate by a vote of five to four.

While textualism can explain the majority’s acceptance of business method patents, it also is the reason for the Court’s hostility to State Street. True, the Bilski Court was not diverging from State Street’s core holding, which was famous for “lay[ing] . . . to rest” the “ill-conceived” “judicially-created, so-called ‘business method’ exception to statutory subject matter.” The Bilski majority did precisely the same thing. Yet even though its acceptance of business methods was its most important holding, State Street had applied a particular legal test, sustaining the validity of the patent at issue there (which covered a general purpose computer combined with software capable of calculating the share price of a particular type of investment portfolio) because the invention “produce[d] a useful, concrete and tangible result.” From a textualist perspective, the objection to such a holding is not that the test, which became known as the useful-concrete-and-tangible or UCT test, is too narrow or too broad. In fact, though the test was assumed to be broad by many patent practitioners, the requirement of a concrete and tangible result could easily have been

107. Id. at 3238 (Stevens, J., concurring in the judgment).
109. See Henry J. Friendly, In Praise of Erie—and of the New Federal Common Law, 39 N.Y.U. L. Rev. 383, 413-21 (1964) (articulating a theory which would have permitted “eager” judges to resume their traditional common-law-making functions based on a legislative authorization found in “only the smallest bit of legislating” or “a bit of legislative history”).
111. Id. at 1373 (internal quotation marks omitted).
construed to be quite limiting. But to textualists, leniency or strictness is beside the point. The basic objection is that the test is not connected to the statute.

The State Street decision arose in an era when the Federal Circuit seemed predisposed to articulating triple word tests as the benchmarks for statutory patentability standards. The Federal Circuit’s other famous triple word test of the era was the “teaching-suggestion-motivation” or TSM test, which had been used prior to 2007 as the exclusive test for deciding whether claimed inventions were obvious and thus unpatentable under § 103 of the Patent Act. While there were many reasons to reject the TSM test (as the Court unanimously did in KSR International v. Teleflex Inc.112), the textualist objection to the test comes through most candidly in Chief Justice Roberts’s comment during oral argument that the test “adds a layer of Federal Circuit jargon that lawyers can then bandy back and forth, but . . . it seems to me that it’s worse than meaningless because it complicates the inquiry rather than focusing on the statute.”113

That impulse—to keep the inquiry focused on the statute and its language—has a deep theoretical basis, and it goes a long way to explaining why the Supreme Court rejected a business method exception to patentable subject matter, why it also has rejected nonstatutory triple word tests for patentability standards such as TSM or machine-or-transformation, and why it went out of its way in Bilski to note that it was not endorsing State Street with its nonstatutory UCT test. The impulse also leads to one very specific forecast for the future.

At the end of the majority opinion in Bilski, the Court states that it is “by no means foreclos[ing] the Federal Circuit’s development of other limiting criteria that further the purposes of the Patent Act and are not inconsistent with its text.”114 That passage is fairly read as an invitation to the Federal Circuit to continue in its development of the law of patentable subject matter, but the invitation must be read with extreme care. Just one paragraph earlier in its opinion, the majority reiterated that the Court was “once again declin[ing] to impose limitations on the Patent Act that are inconsistent with the Act’s text.”115

How then can the Federal Circuit develop “limiting criteria . . . not inconsistent” with the statutory text given that the Court has interpreted the statutory text so capaciously?

The answer lies in the word “criteria.” The plural “criteria” connotes traits or factors applicable in applying a standard that may be used in a decision. The approach is different from more hard-edge rules that the Court eschewed in Bilski and that it has historically avoided in articulating the limits of patentabili-

115. Id.
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ty. 116 The PTO seems to understand this point now. One month after the Bilski
decision, the agency invited public comment on proposed guidelines for evalu-
ating patentable subject matter issues. In contrast to the agency’s prior en-
dorsement of the machine-or-transformation test, the proposed new guidelines
are notable for stating explicitly that the agency was merely identifying “factors
[to be] weighed in making the determination” and that “[i]t would be improper
to make a conclusion based on one factor while ignoring other factors.” 117

The Supreme Court’s opinion in Bilski seems to permit such a standards-
based approach, which relies on multiple criteria in deciding issues of patenta-
ble subject matter, but it would be better if the criteria, or factors, were rigor-
ously tied back to the text and structure of the Patent Act. Thus, for example,
the agency’s guidelines state that one factor to be considered in patentable sub-
ject matter analysis is whether the claimed invention includes a “general con-
cept” in a way that makes the claim “so abstract and sweeping as to cover both
known and unknown uses of the concept.”118 That criterion is certainly sensi-
tible, but the textualist-minded court might take the additional step of noting that
such a general concept is likely not “new” (as the concept of hedging in Bilski
itself), not “useful” (because, at a high level of generality, many attempts to ap-
ply the concept may fail), and incompatible with other provisions of the Patent
Act that require inventions to be described in “clear, concise, and exact terms”
and “particularly . . . and distinctly claim[ed].” 119 That step is not only prudent
but necessary in an era when textualism has triumphed to the degree evident in
Bilski.

B. Wary Acceptance of Business Method Patents: Statutory Structure and
the Breadth of Patentable Subject Matter

The second major difference between the Supreme Court’s decision in
Bilski and the Federal Circuit’s State Street decision concerns the degree to
which each court accepted business method patents. A dozen years ago in State
Street, the Federal Circuit welcomed business method patents. From the rhetor-
ic of the opinion, the court seemed to enjoy “lay[ing] . . . to rest” the “ill-
conceived” “so-called ‘business method’ exception to statutory subject mat-
er.”120 In Bilski, the Supreme Court’s tone was utterly different. The Court ac-
cepted the patentability of business methods but it did so grudgingly, with the

116. See John F. Duffy, Rules and Standards on the Forefront of Patentability, 51 WM.
& MARY L. REV. 609 (2009) (documenting the historical failure of patentability rules in de-
fining the limits of patentability).

117. Interim Guidance for Determining Subject Matter Eligibility for Process Claims in

118. Id.


120. State St. Bank & Trust Co. v. Signature Fin. Grp., 149 F.3d 1368, 1375 (Fed. Cir.
1998).
majority opinion even emphasizing that the law might not allow “broad patentability” of such inventions. 121 And the difference was more than just tone. In State Street, the Federal Circuit held unequivocally that the invention at issue there did fall within patentable subject matter. Bilski unequivocally held the opposite.

The difference in tone and results between the two cases may seem initially odd. Once the Supreme Court decided to stick to a textualist interpretation of § 101 of the Patent Act, rejection of a business method exception to patentability was nearly a foregone conclusion, but that does not mean that the Justices have to choose an all-or-nothing approach to patentable subject matter. There are at least three legal bases that would allow even the Court’s most ardent textualists to limit the scope of patentable subject matter despite the broad and general language in the statute. The first two were expressly recognized by the Bilski majority: the words “new and useful” in § 101 provide a textual basis for some of the traditional limitations on patentable subject matter, and statutory stare decisis provides a reason for maintaining some previously recognized limitations. A third justification for limiting patentable subject matter is provided by text and structure of the whole Patent Act.

This last point is often overlooked. A textualist approach to statutory interpretation considers not only the text of the particular section at issue, but also the text of other related statutory provisions and the structure of the entire act. Such structural arguments are textualist because they are grounded in the text of the statute. The technique can be seen in Bilski itself, for the Court majority relied in part on the statutory restrictions explicitly placed on business method patents in § 273 of the Patent Act (which was, ironically enough, a provision Congress enacted immediately after State Street to curtail business method patents). Under the canon of statutory construction against interpreting one statutory provision to render another superfluous, the Bilski majority believed § 273 provided structural support for the conclusion that at least some business methods must be patentable.

While the Bilski Court used a structural argument to reject a restriction on patentable subject matter, such an argument can also point in the opposite direction. For example, § 112 and § 103 of the Patent Act demand, respectively, that a patentable invention be explained and defined in “clear,” “exact,” “particular,” and “distinct[ ]” manners and that it be not “obvious” to “a person having ordinary skill in the art.” 122 These and other fundamental statutory requirements of the Patent Act provide textual support for doctrines such as the traditional “abstract idea” exception to patentable subject matter. If a claimed invention is so abstract and general that statutory requirements cannot be rationally or meaningfully applied to the subject, then the structure of the Act

122. 35 U.S.C. §§ 103, 112.
provides good reason to believe the a claimed invention falls outside the type of invention that § 101 of the Patent Act makes eligible for patenting.

Such structuralist arguments explain why, in analyzing whether Bilski’s claimed invention was an abstract idea falling outside the scope of patentable subject matter, the Bilski Court included factors that most patent lawyers would quickly recognize as relevant to other sections of the Patent Act such as § 112 and § 103. For example, the Court noted that Bilski’s broadest patent claim seemed directed to “fundamental economic practice long prevalent in our system of commerce and taught in any introductory finance class,” while his more narrow claims merely provided “broad examples of how hedging can be used in commodities and energy markets,” with “well-known random analysis techniques to help establish some of the inputs into the equation.” Of course, if a patent application claims nothing more than broad ideas that are long prevalent, well-known, and taught in introductory classes, the claims are likely not new or, at best, are obvious applications of basic knowledge. Those are solid grounds for rejecting patent claims under § 102 and § 103 of the Patent Act, but it is a logical fallacy to think that merely because factors are relevant to one section of the Patent Act, they cannot also be relevant to other sections.

Under a textualist approach to statutory interpretation, the language of the patentable subject matter statute may be interpreted to take into account the difficulties that would arise if the other provisions of the act were to be applied to the invention. In short, structural statutory arguments allow an interpretation of § 101 of the Patent Act to consider what might be called a claimed invention’s true merits—for example, the degree to which the invention is new, useful, nonobvious, precisely described, and definitely claimed. The Federal Circuit’s State Street decision took a quite different approach. It treated patentable subject matter as distinct and separate from the statutory inquiries demanded by other sections of the Patent Act. The majority opinion in Bilski seems fairly clear in rejecting such compartmentalization, and that approach points toward a future in the law of patentable subject matter where legal decisionmakers, including the courts and the agency, will be guided by both the intrinsic merits of the invention and the degree to which the Patent Act can be applied in the field.

In evaluating business method patents, decisionmakers will need to look to and understand the newly emerging science and engineering of business. To the extent that a patent claim seems to fit within the rigors of this newly emerging

123. 130 S. Ct. at 3231 (quoting In re Bilski, 545 F.3d 943, 1013 (2008) (en banc) (Rader, J., dissenting)).
124. Id.
125. The Federal Circuit had continued to follow this approach even in its decisions just prior to the Supreme Court’s decision in Bilski. See, e.g., Prometheus Labs. v. Mayo Collaborative Servs., 581 F.3d 1336, 1343 (Fed. Cir. 2009) (holding that “it is improper to consider whether a claimed element or step in a process is novel or nonobvious, since such considerations are separate requirements set forth in 35 U.S.C. §§ 102 and 103, respectively”), vacated and remanded, 130 S. Ct. 3543 (2010).
field, it will be more likely to be held patentable. Thus, for example, this approach will help to sustain such patents as the one obtained by the Harvard Business School finance professors Gompers and Lerner on their investment valuation method, because the claimed invention can be evaluated against a growing field of prior art that allows new contributions to be identified and carefully defined. By contrast, a patent on a new method for how to win friends and influence people, such as the method outlined in Dale Carnegie’s famous book, can easily be seen to be outside any currently developed field having sufficiently rigorous terminology and standards that would allow the Patent Act to be rationally applied.

This perspective not only explains the result in Bilski, but also points the way forward in deciding patentable subject matter cases. If not quite as abstract and subjective as Dale Carnegie’s method, Bilski’s claimed method little resembled the cutting edge financial engineering of the sort found in the Harvard finance professors’ patent. The Court was able to classify Bilski’s claims as unpatentable abstract ideas because the Justices were able to perceive (quite correctly) that Bilski’s claimed invention was flawed on multiple grounds.

If future litigants want to have their business method patents sustained by the Court, they will eventually have to demonstrate to the Court the emergence of such fields of business and financial engineering. It has, of course, been true for decades that the machinery of business has become a rich field for patenting. Thus, the company holding the largest number of U.S. patents issued in the last forty years is—by a wide margin—International Business Machines.

The patentability of business machines is so widely accepted that even Justice Stevens seemed willing to accept that machines for doing business would not

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126. See supra note 61 and accompanying text.
127. See DALE CARNEGIE, HOW TO WIN FRIENDS AND INFLUENCE PEOPLE (1936). The hypothetical example of Carnegie’s “method” was raised in the briefing before the en banc Federal Circuit, see Brief of Amicus Curiae Regulatory DataCorp, Inc. in Support of Neither Party at 23-24, In re Bilski, 545 F.3d 943 (No. 2007-1130), and was echoed at the Supreme Court in a question from Justice Scalia during oral argument, see Transcript of Oral Argument at 4, Bilski, 130 S. Ct. 1328 (No. 08-964) (asking whether the Patent Act could apply to “somebody who writes a book on how to win friends and influence people”).
128. Perhaps Dale Carnegie did combine a number of common, general practices (for example, paying attention during a conversation to the other person’s interests) in a way that was novel and nonobvious, but it is impossible to tell both because the component practices themselves have no precise definitions and because prior combinations of such practices are not documented.
129. See Ranked List of Organizations with 1000 or More Patents Granted During the Period, as Distributed Either or Both by the Year of Patent Grant and by the Year of Patent Application Filing: 01/01/1963 - 12/31/2009, U.S. PAT. & TRADEMARK OFF., http://www.uspto.gov/web/offices/ac/ido/oeip/taf/h_at.htm#PartB. IBM has over 61,333 patents issued during the past four decades, over fifty percent more than the second-place patent-holder, which has 38,717. Id.
be excluded from patentability,\textsuperscript{130} even though that position is not easily reconciled with his view that the constitutional concept of the “useful arts” excludes the entirety of fields “such as business and finance.”\textsuperscript{131}

Yet within the category of business methods, as opposed to business machines, even the majority of the Court seemed to believe that, while the Patent Act “open[s] the possibility of some business method patents,” the statute may “not suggest broad patentability of such claimed inventions.”\textsuperscript{132} Furthermore, while four of the Justices from the majority opined that patentable subject matter should not be interpreted so narrowly as to exclude the innovations of the information age, nothing in any of the Court’s opinions showed a willingness to recognize a “business method age” or to provide anything more than grudging accommodation for innovations of such an age. That reluctance to embrace business method patents is in stark contrast to the growing reality of business method patents. As shown in the tables below,\textsuperscript{133} the PTO now not only ap-

\textsuperscript{130} Bilski, 130 S. Ct. at 3248 n.40 (Stevens, J., concurring in the judgment) (noting the possibility that the claims in State Street might be patentable because they were directed to “machines, not processes” and suggesting that “an otherwise patentable” invention may not become “unpatentable simply because it is directed toward the conduct of doing business”).

\textsuperscript{131} Id. at 3244. That position required a somewhat selective view of history. For example, to support the point that “the term ‘useful arts’ was used in the founding era to refer to manufacturing and similar applied trades,” Justice Stevens cites an 1807 work entitled Book of Trades or Library of Useful Arts and notes that all of sixty-eight trades described in the work involve “creating a product.” Id. at 3243 n.28. Yet enlarged editions of the same work published just a few years later include entries for “The Merchant” and “The Attorney.” See THE BOOK OF ENGLISH TRADES AND LIBRARY OF THE USEFUL ARTS, at v, vi (7th ed. 1818).

\textsuperscript{132} Bilski, 130 S. Ct. at 3229 (emphasis added); see also id. (concluding that “the Patent Act leaves open the possibility that there are at least some processes that can be fairly described as business methods that are within patentable subject matter under § 101” (emphasis added)).

\textsuperscript{133} The charts were compiled using the PTO’s web-based advanced search interface for searching issued patents, available at http://patft.uspto.gov/netahtml/PTO/search-adv.htm. To compile the chart on business method patents generally (class 705), three searches were used for each year. The total number of patents issued per year in the class was determined by the search “CCL/705/$ and ISD/1/1/20xx->12/31/20xx,” with the values of “xx” changed for each year. Similarly, the number of patents having at least one claim containing the term “method” was found using the search “CCL/705/$ and ISD/1/1/20xx->12/31/20xx and aclm/method,” and the number of patents with the term “method” appearing in the patent’s title found with the search “CCL/705/$ and ISD/1/1/20xx->12/31/20xx and ttl/method.” The searches to generate the chart on financial inventions (class 705 / subclass 35) were, respectively “CCL/705/35 and ISD/1/1/20xx->12/31/20xx”, “CCL/705/35 and ISD/1/1/20xx->12/31/20xx and aclm/method”, and “CCL/705/35 and ISD/1/1/20xx->12/31/20xx and ttl/method.”

The searches for the term “method” in the patent title and claims are ways to estimate the number of method patents being issued by the PTO. The search for “method” in the claims is likely overinclusive, because the term could appear even if the patent is directed to a machine. Conversely, the search for “method” in the patent title is likely underinclusive, since patent titles are short and many other words such as “system” or “process” or “proce-
pears to be issuing hundreds—possibly thousands—of business method patents each year, but also to be issuing hundreds of patents per year directed specifically to the subcategory of financial methods.

**Table 1**

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134. This is the title the PTO gives to this class of invention. For the complete description of the class and its title, see *Class Definition for Class 705*, U.S. PAT. & TRADEMARK OFF., http://www.uspto.gov/web/patents/classification/uspc705/defs705.htm (last visited Jan. 31, 2011).

WHY BUSINESS METHOD PATENTS?

As these charts suggest, there remains a significant disconnect between the Supreme Court and the growing reality of business method patenting. While a narrow majority of the Supreme Court now accepts the legitimacy of business method patents, the Justices have still never upheld the validity of any business method patent, and they appear to believe that business method patenting is and will be a rare phenomenon, even though the PTO is generating hundreds of business method patents each year.

Change comes slowly to the Supreme Court. At least a plurality of Justices have come to accept that the patent system currently exists in the “Information Age,”136 not the “Industrial Age” of a century ago,137 or even the “Space Age” of half a century past.138 The Justices remain either unacquainted with or suspicious of the technological revolution in modern business and finance methods. As that technological revolution continues, however, its effects will eventually be felt even by the Supreme Court. Once again, the law will follow the technology.

CONCLUSION: LEGAL METHOD AND THE FUTURE OF PATENTABLE SUBJECT MATTER

Legal doctrine may be perfectly adequate, even necessary, to explain an individual case, but to explain a whole course of case law, or the emergence of a whole field of legal instruments such as business method patents, scholars must look beyond legal doctrine to the full panorama of social, industrial, and technological developments. It would be utterly surprising to discover that a full and satisfying explanation for the emergence of business method patents over the last three decades could be found in a single legal development such as State Street or Bilski, or even a series of such developments such as the Supreme Court’s increasingly textualist decisions over the past three decades. Rather, as this Article has shown, an intellectually rigorous explanation must have neither a legal-centric viewpoint that is blind to anything outside of legal doctrine, nor a legal-phobic approach that ignores the central importance of statutory language, precedents, and jurisprudential currents in imposing constraints on the possible directions that the law might take.

This general point is not new. It is well shown in one of the greatest decisions on patentable subject matter ever written, which was issued nearly a century ago by Judge Learned Hand in Parke-Davis & Co. v. H. K. Mulford Co.139 The most admirable quality of the decision lies not in its result but in its reason-

136. Bilski, 130 S. Ct. at 3227 (plurality opinion).
137. Id.
138. In oral argument, the government conceded that its machine-or-transformation test might be modified for some as yet unknown “Space Age innovation” but did not seem to recognize that the Space Age was a half century ago. Transcript of Oral Argument at 48, Bilski, 130 S. Ct. 3218 (No. 08-964).
139. 189 F. 95 (C.C.S.D.N.Y. 1911), aff’d, 196 F. 496 (2d Cir. 1912).
ing. Hand, then merely a recently appointed district court judge, was already a master of legal distinction, doctrines, and precedents, but he also exercised as much care in observing and analyzing the broader world—the industrial, commercial, and technological environment within which the invention in the case was created and applied.

The issue in Parke-Davis was whether an artificially purified version of a naturally occurring substance should be viewed as a patentable new product or an unpatentable product of nature. The legal precedent of the era did not provide Hand with a clear answer in the case, but when Hand looked to the larger context, he found clarity. The artificially purified substance was so widely recognized as “a new thing commercially and therapeutically” that uses of the unpurified natural substance “practically disappeared” after the invention became available. That technological and commercial reality was the “one fact [that] stands out, [and] which no one ought fairly to forget,” and it explains why Hand thought the result in the case should “be drawn rather from the common usages of men than from nice considerations of dialectic.”

Hand’s decision in Parke-Davis can be appropriately described as influenced by the then-emerging legal realist movement, but the decision was far from the cynical caricature of legal realism that paints judicial decisions as swayed by what the judge ate for breakfast. The decision is admirable because it respects the constraints of then-existing legal doctrine and because, in applying that legal doctrine and resolving its ambiguities, the decision takes into account the realities of the rest of the universe outside of the legal world.

That approach is essential to provide a complete answer to the question why business method patents? The approach reveals the forces that have controlled and shaped patentable subject matter in the past, and will continue to do so in the future. An industrial development—a revolutionary transformation that reshaped business and finance into fields based more on technology and engineering than on Dale Carnegie’s How to Win Friends and Influence People—provided the impetus for firms to seek and to obtain patents on their business technology. Yet that was only the beginning; it was the genesis of the modern wave of business method patents. The administrative acceptance of such patents, and ultimately, the judicial acceptance (halting as it is), occurred only because of a complex alignment of forces within the legal world, including the absence of any clear statutory language or Supreme Court precedent foreclosing the possibility of business method patents; the happenstance of a congressional amendment that ironically strengthened the legal basis for recognizing business method patents even as it was curbing the rights associated with them; the Supreme Court majority’s current embrace of textualism in statutory interpretation; and perhaps also the Court’s ability to rely on the

140. Id. at 103, 115.
141. Id. at 103, 114.
established “abstract idea” exception to limit patentability to meritorious business method patents.

In the long term, the most powerful of all these multitudinous forces come from outside the legal realm. The current situation with business method patents is a good example. A lawyer reading the Supreme Court’s decision in Bilski might conclude that business method patents should remain highly exceptional, with the scope of patentability in the area remaining “not . . . broad” for the foreseeable future. At the PTO, however, business method patents are now being issued at the rate of hundreds or even thousands per year, including dozens or hundreds of patents in such core business areas as finance. Moreover, even a cursory look beyond the PTO reveals the technological and industrial realities that are driving the rise in business method patents, with a growing appetite on Wall Street for financial engineering and other business technologies; a burgeoning literature on business technology and the engineering of business; and an expanding set of courses, programs, and even laboratories at major universities that are dedicated to researching and teaching the modern technology and engineering of business. In the long run, the law will serve those realities.

Finally, though this Article has argued that technological developments provide the most fundamental explanation for the advent and acceptance of business method patents, it would be a major mistake to assume that technological development uniformly pushes in favor of broader patentability. A good counterexample may be provided by the current controversy involving the application of Judge Learned Hand’s decision in Parke-Davis to patents on isolated and purified DNA sequences.142 Hand’s Parke-Davis decision is often described as having established a firm rule that purified natural substances are sufficiently distinct and novel so as to constitute a patentable subject matter. Indeed, the PTO itself has embraced that viewpoint.143 But Hand’s opinion was based at least in part on the commercial and practical reality surrounding that particular invention (purified adrenaline), and Hand himself was certainly not trying to lock the law into the nice considerations of logical rules.

If the reasoning in Hand’s Parke-Davis opinion is applied to the issue of whether isolated and purified DNA sequences should constitute a patentable subject matter, a central question becomes whether an isolated sequence be-

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142. See Ass’n for Molecular Pathology v. U.S. Patent & Trademark Office, 702 F. Supp. 2d 181, 225, 232 (S.D.N.Y. 2010), in which Judge Sweet rejected Judge Learned Hand’s reasoning in Parke-Davis and held isolated DNA sequences unpatentable. See also Intervet Inc. v. Merial Ltd., 617 F.3d 1282, 1292 (Fed. Cir. 2010) (Dyk, J., concurring in part and dissenting in part) (asserting that a patent claim to an isolated DNA sequence “raises substantial issues of patentable subject matter under 35 U.S.C. § 101” where the claim “is not limited to the use of a particular isolated DNA molecule in a vaccine or other application”).

143. Utility Examination Guidelines, 66 Fed. Reg. 1092, 1093 (Jan. 5, 2001) (relying on Hand’s Parke-Davis opinion to support the view that an isolated DNA sequence is patentable subject matter “because that DNA molecule does not occur in that isolated form in nature”).
comes “for every practical purpose a new thing commercially and therapeutically.” 144 Evidence in the recent litigation on the patentability of DNA sequences suggests that at least some “scientists in the fields of molecular biology and genomics” consider the practice of patenting isolated DNA sequences to be “a ‘lawyer’s trick’ that circumvents the prohibitions on the direct patenting of the DNA in our bodies but which, in practice, reaches the same result.” 145 If that view represents a consensus in the field, and the commercial and technological realities favor treating isolated and purified DNA as equivalent to naturally occurring DNA, then those facts might provide persuasive reasons for excluding isolated DNA sequences from patentability. Indeed, the situation may be seen as a mirror image of that of business method patents. For isolated DNA sequences, a preexisting rule of thumb (isolated and purified natural substances are patentable)—a rule never endorsed by the Supreme Court—favors a broad approach to patenting, but more recent technological developments may undermine the original justification for the rule.

None of this is to suggest that the ongoing challenge to DNA patents will succeed, but it does suggest that the ultimate resolution of the controversy will be similar to the experience of business method patents in this respect: the law will eventually follow the technology. Such a course is entirely appropriate for the patent system, which has always been designed to encourage, to follow, and ultimately to serve “the Progress of . . . useful Arts.” 146

144. Parke-Davis, 189 F. at 103.
145. Ass’n for Molecular Pathology, 702 F. Supp. 2d at 185.
### APPENDIX: FINANCIAL ENGINEERING AT TOP TWENTY ENGINEERING UNIVERSITIES

<table>
<thead>
<tr>
<th>Institution</th>
<th>Description</th>
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<tbody>
<tr>
<td>UC Berkeley (3)</td>
<td>Offers an M.S. in Financial Engineering (<a href="http://mfe.haas.berkeley.edu/index.html">http://mfe.haas.berkeley.edu/index.html</a>).</td>
</tr>
<tr>
<td>Georgia Tech (4)</td>
<td>Offers an interdisciplinary M.S. in Quantitative and Computational Finance (<a href="http://www.qcf.gatech.edu">http://www.qcf.gatech.edu</a>).</td>
</tr>
<tr>
<td>Caltech (7)</td>
<td>No specific degree or program in financial engineering. Has established a professorship in Mathematical Finance (<a href="http://www.hss.caltech.edu/~cvitanic">http://www.hss.caltech.edu/~cvitanic</a>) and since 2009, has supported a student-initiated Quantitative Finance Group (<a href="http://quant.caltech.edu">http://quant.caltech.edu</a>).</td>
</tr>
<tr>
<td>Texas (8)</td>
<td>No specific degree in financial engineering. Since 2005, has offered a Ph.D. in Information, Risk, and Operations Management with specializations covering “quantitative finance” and “financial engineering” as major topics of study and research (<a href="http://www.mccombs.utexas.edu/dept/irom/phd">http://www.mccombs.utexas.edu/dept/irom/phd</a>; <a href="http://www.mccombs.utexas.edu/dept/irom/whatis.asp">http://www.mccombs.utexas.edu/dept/irom/whatis.asp</a>).</td>
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<tr>
<td>Cornell (10)</td>
<td>Maintains a program in financial engineering that was “formaliz[ed]” in 1995, “making Cornell one of the very first universities to have a graduate program in Financial Engineering” (<a href="http://www.orie.cornell.edu/orie/fining/index.cfm">http://www.orie.cornell.edu/orie/fining/index.cfm</a>).</td>
</tr>
<tr>
<td>Purdue (11)</td>
<td>Has a Computational Finance Program, which “is a group of academic departments that offer Master’s and Ph.D. degrees with an emphasis on quantitative finance” (<a href="http://www.stat.purdue.edu/purdue_comp_finance">http://www.stat.purdue.edu/purdue_comp_finance</a>).</td>
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<tr>
<th>Institution</th>
<th>Program Details</th>
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<tr>
<td>UC San Diego (14)</td>
<td>No program in financial engineering. School of Engineering maintains a Center for Control Systems and Dynamics that describes its faculty’s research interests as including “financial engineering” (<a href="http://ccsd.ucsd.edu/about">http://ccsd.ucsd.edu/about</a>).</td>
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<tr>
<td>Wisconsin (16)</td>
<td>In 1993, established a Quantitative Masters in Finance program that is designed to prepare students for “careers in mathematical finance, financial engineering, and financial modeling” (<a href="http://www.bus.wisc.edu/qmf/default.asp">http://www.bus.wisc.edu/qmf/default.asp</a>).</td>
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<tr>
<td>Northwestern (20)</td>
<td>Engineering Ph.D. students can “major in financial engineering” (<a href="http://www.fc.mccormick.northwestern.edu/courses.html">http://www.fc.mccormick.northwestern.edu/courses.html</a>); “financial engineering” recognized as a major area of research (<a href="http://www.mccormick.northwestern.edu/research/about/index.html">http://www.mccormick.northwestern.edu/research/about/index.html</a>).</td>
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